



**Charles H. Nesbitt, Jr.**  
Chief Administrative Officer

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**COUNTY OF ORLEANS**  
**Chief Administrative Officer**

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**TO:** Hon. Lynne M. Johnson, Chairperson, Orleans County Legislature  
Ann Thane, NYS Department of State

**FROM:** Charles H. Nesbitt, Jr.

**DATE:** July 30, 2018

**SUBJECT:** Countywide Shared Services Panel Submission - Orleans County

To Whom It May Concern:

The purpose of this memorandum is to serve as a cover letter for Orleans County's Shared Services Panel Submission. Our proposed plan is included as Attachment A to this package. Development of this plan included three meetings that included public hearings on May 4, 2018, June 21, 2018, and July 19, 2018. All Chief Elected Officials from Orleans County Towns and Villages were personally invited to participate. The plan is contained in Attachment A.

It is important to note that citizens and officials in Orleans County should be very proud of the record of shared services initiatives that have already been implemented as well as continuing efforts to examine opportunities that have the potential to provide further efficiency and savings. When taking stock of the work being done here in Orleans County with our partner counties, cities, towns and villages, it should be crystal clear that this is a demonstration of leadership by example. The following is a list of the significant efforts already underway:

- Nationally recognized cross jurisdictional shared services in Public Health Orleans and Genesee Counties
- First in New York State joint Board of Health, Orleans County and Genesee County
- Founding member of 14 county Behavioral Health network and numerous community partners, Integrity Partners for Behavioral Health
- The New York State Leader in Justice Court Consolidation
- Niagara Orleans Regional Alliance (NORA), joint advocacy for regionally significant issues such as rural broadband, Plan 2014 - lake levels and regional shallow draft harbor dredging
- Countywide solid waste and recycling program
- Countywide 9-1-1, Public Safety Answering Point (PSAP)
- Countywide Self-Insurance program for Worker's Compensation
- Countywide Town/County shared services and mutual aid agreements for highway services
- Countywide Town/County snow and ice removal agreements
- Genesee, Livingston, Orleans and Wyoming Workforce Investment Board

- Town and County level shared services in real property assessment including three coordinated assessment programs and contracted county assessment
- County and Town level - Centralized real property database services and Pictometry Imaging contract
- County level inter-municipal agreement for tax mapping, Orleans County and Genesee County
- Countywide animal control services
- School based Social Services Caseworkers
- School Based Mental Health satellite clinic offices
- County Level - Shared Crisis Services Hotline, Orleans County and Genesee County contract with Niagara County
- Multi-Agency Land Bank, Niagara Orleans Regional Land Improvement Corporation, Orleans County, Niagara County, City of Niagara Falls, City of Lockport, City of North Tonawanda
- Cooperative Mental Health Continuing Day Treatment, Orleans County and Genesee County
- Town and County level cooperative Property and Casualty Insurance purchasing – NYMIR
- Town and County level cooperative energy purchasing MEGA and NYMEP
- County level cooperative health insurance procurement the Alliance of Western New York
- County level shared Youth Bureau – Orleans County, Genesee County and the City of Batavia
- Stop DWI education inter-municipal agreement with Genesee County Youth Bureau
- County and several towns cooperate to provide a countywide E-Waste Program

After reviewing the abridged list of initiatives being undertaken, it is clear that Orleans County continues to leave no stone unturned when searching for opportunities to gain efficiencies and savings for our taxpayers. This has been a long term, ongoing and very effective effort of our leadership.

The panel has taken time and reviewed a variety of issues such as: vehicle and traffic prosecution, code enforcement, water and sewer efficiencies, code enforcement, real property tax assessment and energy procurement. Many of these discussions are not new discussions. As it relates to many of these issues, the panel is essentially scouring ground that has already been covered in some form over many years.

There are areas that appear to show promise for real progress like water and sewer as well as law enforcement.

Water and sewer seems to provide an area ripe for real progress. However, the thorough study and work needed to completely flesh out an issue of this complexity is not something that fits neatly into an arbitrary timeline nor would it be responsible to attempt to undertake a project without completing the necessary due diligence.

The panel was charged to provide a plan for 2018 or 2019. The original rationale for waiting until 2019 to file a shared services plan was to allow for completion of a law enforcement study. The study was to

Hon. Lynne M. Johnson  
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be completed and possibly incorporated into a countywide real property tax savings plan. However, the study was met with resistance from a variety of interests. The issue became very emotional. Village Leaders expressed disinterest in pursuing these issues further and the panel did not take up the subject of law enforcement.

At this time, the plan consists of the ten towns of Orleans County entering into inter-municipal agreements with the County of Orleans to provide vehicle and traffic prosecution services through the office of the District Attorney. Currently, there is no formal arrangement. Estimated cost of this service is approximately \$165,000 and attached is the town apportionment by population.

Thank you for your consideration. Please keep in mind that the panel must vote on the plan no later than September 15, 2018.

Sincerely,

A handwritten signature in blue ink, appearing to read "Charles H. Nesbitt, Jr.", with a large, sweeping flourish at the end.

Charles H. Nesbitt, Jr.

Orleans County DA - Vehicle and Traffic Prosecution Apportionment

Town	2010 Census	Rate	Total Savings to Towns
Albion	8468	3.85	\$32,601.80
Barre	2025	3.85	\$7,796.25
Carlton	2994	3.85	\$11,526.90
Clarendon	3648	3.85	\$14,044.80
Gaines	3378	3.85	\$13,005.30
Kendall	2724	3.85	\$10,487.40
Murray	4988	3.85	\$19,203.80
Ridgeway	6780	3.85	\$26,103.00
Shelby	5319	3.85	\$20,478.15
Yates	2559	3.85	\$9,852.15
Totals	42883		\$165,099.55



## County-Wide Shared Services Property Tax Savings Plan Summary

### Appendix A

<b>County of Orleans</b>			
<b>County Contact: Charles H. Nesbitt, Jr.</b>			
<b>Contact Telephone: 585-589-7053</b>			
<b>Contact Email: cnesbitt@orleansny.com</b>			
<b>Partners</b>			
<b>Row 2 – 10 (total # of) Towns in County</b>			
	Participating Towns	Panel Representative	Vote Cast (Yes or No)*
1.	Albion	Richard Remley	Yes
2.	Barre	Sean Pogue	Yes
3.	Carlton	Gayle Ashberry	Yes
4.	Clarendon	Richard Moy	Absent
5.	Gaines	Joseph Grube	Absent
6.	Kendall	Anthony Cammarata	Yes
7.	Murray	Robert Miller	Yes
8.	Ridgeway	Brian Napoli	Absent
9.	Shelby	Edward Houseknecht	Yes
10.	Yates	James Simon	Yes
Use Additional Sheets if necessary *The written justification provided by each Panel Representative in support of his or her vote on the Plan is attached hereto, as Exhibit 1.			
<b>Row 3 – (total # of) Villages in County</b>			
	Participating Villages	Panel Representative	Vote Cast (Yes or No)*
1.	Albion	Eileen Banker	Absent
2.	Holley	Brian Sorochty	Yes
3.	Lyndonville	John Belson	Yes
4.	Medina	Michael Sidari	Yes
Use Additional Sheets if necessary *The written justification provided by each Panel Representative in support of his or her vote on the Plan is attached hereto, as Exhibit 1.			



## County-Wide Shared Services Property Tax Savings Plan Summary

### Appendix A

<b>Row 5</b>	
<b>2017 Local Government Property Taxes</b>	The sum total of property taxes levied in the year 2017 by the county, cities, towns, villages, school districts, BOCES, and special improvement districts within such county.
	\$69,321,674.81
<b>Row 6</b>	
<b>2017 Participating Entities Property Taxes</b>	The sum total of property taxes levied in the year 2017 by the county, any cities, towns, villages, school districts, BOCES, and special improvements districts identified as participating in the panel in the rows above.
	\$35,346,173.19
<b>Row 7</b>	
<b>Total Anticipated Savings</b>	The sum total of net savings in such plan certified as being anticipated in calendar year 2018, calendar year 2019, and annually thereafter.
	\$165,099.55
<b>Row 8</b>	
<b>Anticipated Savings as a Percentage of Participating Entities property taxes</b>	The sum total of net savings in such plan certified as being anticipated in calendar year 2018 as a percentage of the sum total in Row 6, calendar year 2019 as a percentage of the sum total in Row 6, and annually thereafter as a percentage of the sum total in Row 6.
	\$165,000 (in cost avoidance)
<b>Row 9</b>	
<b>Anticipated Savings to the Average Taxpayer</b>	The amount of the savings that the average taxpayer in the county will realize in calendar year 2018, calendar year 2019, and annually thereafter if the net savings certified in the plan are realized.
	\$11 (in cost avoidance)



# County-Wide Shared Services Property Tax Savings Plan Summary

## Appendix A

Row 10	
Anticipated Costs/Savings to the Average Homeowner	The percentage amount a homeowner can expect his or her property taxes to increase or decrease in calendar year 2018, calendar year 2019, and annually thereafter if the net savings certified in the plan are realized.
	0%
Row 11	
Anticipated Costs/Savings to the Average Business	The percentage amount a business can expect its property taxes to increase or decrease in calendar year 2018, calendar year 2019, and annually thereafter if the net savings certified in the plan are realized.
	0%
CERTIFICATION	
<p>I hereby affirm under penalty of perjury that information provided is true to the best of my knowledge and belief. This is the finalized county-wide shared services property tax savings plan. The county-wide shared services property tax savings plan was approved on _____, 2018, and it was disseminated to residents of the county in accordance with the County-wide Shared Services Property Tax Savings Law.</p>	
<u>Charles H. Nesbitt, Jr.</u> (Print Name)	<u>County Chief Administrative Officer</u>
 _____	<u>9/15/18</u> _____
(Signature)	(Date)

